Annex W: Operational Contract Support
&
Appendix 1: Contractor Management

Second Order Effects

Agenda

- OCS Planning Test
- Upstream/Downstream perspective
- What's different?
- Implications
  - Proposed Annex W & CMP
  - JOPES/Log supplement to JSCP
  - JP 4-10 impacts to JPs, CJCSI/Ms, & DODI/DODDs

Test: OCS Planning

True   False

- Documented rules, tools, and business processes exist to integrate external support contracted requirements (PAX/STs) into Service component plans[1]

- For RFFs (or deliberate plans), a process exists to substitute and rapidly convert requested or planned military capabilities to contracted capabilities as well as 2nd and 3rd order effects (BOS, force protection, etc.) considering mix of likely nationals with AMCITS/TCNs. Then, execute within timeline expectations.

- Planning for contracted support is at the same fidelity as forces.

- Basic Plans, CONPLANS and OPLANS contain contracted capability requirements

- The RFF requesting and adjudication process integrates contracted support requirements alongside forces
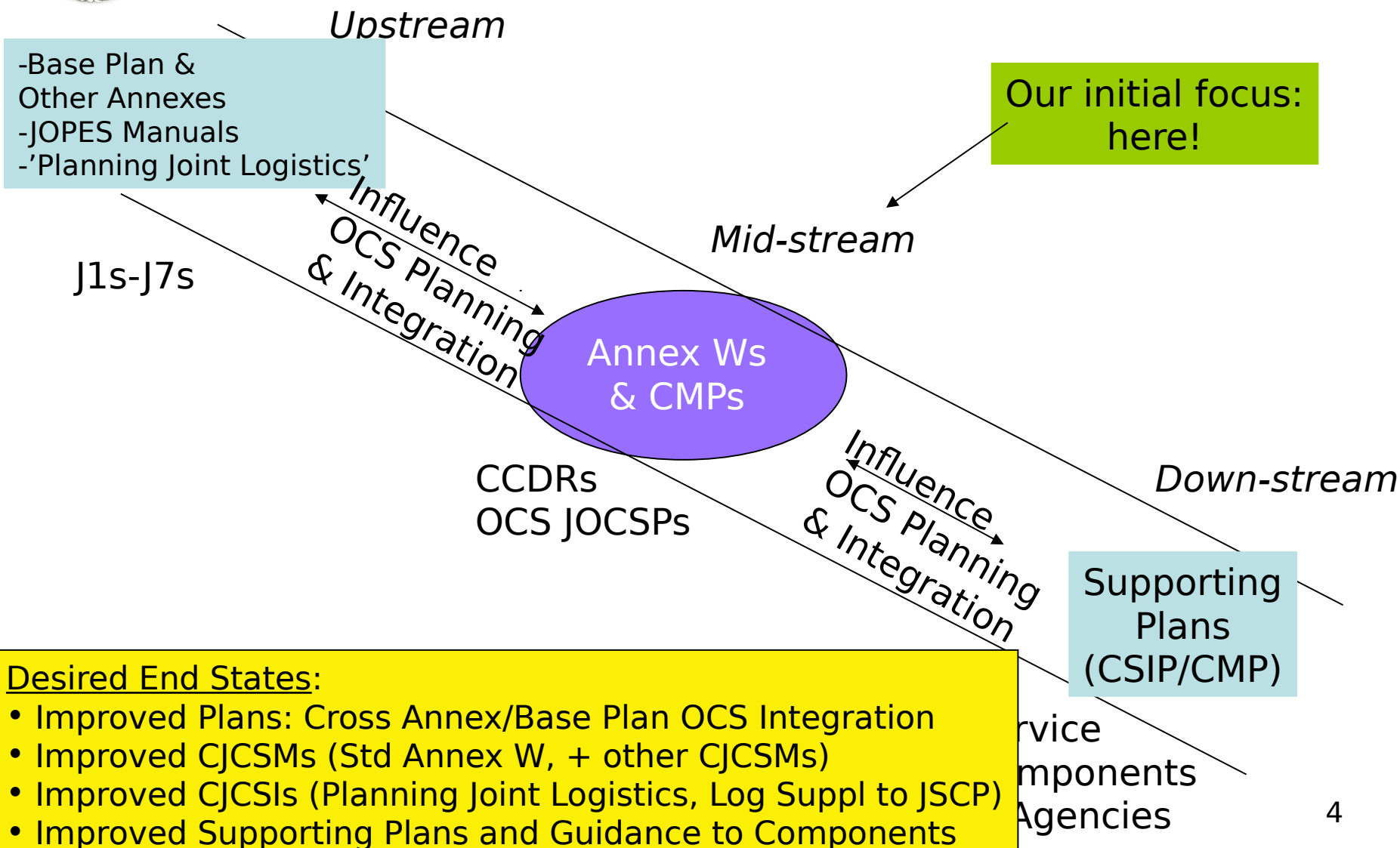
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[1] Capability to manually enter TPFDD data/create force records exists-JOPES M Vol III.

Upstream/Downstream Perspective
OV-1: Refine and Influence the Joint OCS Planning Process

Upstream

-Base Plan &
Other Annexes
-JOPES Manuals
-'Planning Joint Logistics'

Our initial focus:
here!

J1s-J7s

Influence OCS Planning & Integration

Mid-stream

Annex Ws
& CMPs

CCDRs
OCS JOCSPs

Influence OCS Planning & Integration

Down-stream

Supporting
Plans
(CSIP/CMP)

Desired End States:
• Improved Plans: Cross Annex/Base Plan OCS Integration
• Improved CJCSMs (Std Annex W, + other CJCSMs)
• Improved CJCSIs (Planning Joint Logistics, Log Suppl to JSCP)
• Improved Supporting Plans and Guidance to Components

...rvice
...mponents
...Agencies

4

Planning Guidance

4

Policy

CJCSM 3122.01A JOPES Manual Vol. 1 "Policies, Plans & Procedures"

Templates

CJCSM 3122.03 JOPES Manual Vol. 2 "Plans and Formats"

Execution

CJCSM 3122.02C JOPES Manual Vol. 3 TPFDD "Planning and Execution"

Detailed Templates for Loggies

Evaluate

CJCSI 3110.03C Logistics Supplement to the JSCP

Assess the Plan: Sustainability & Feasibility

OPLANS & CONPLANS Base Plan: (Para 4) Admin & Logistics (Contracting Guidance)

Annex W: CSIP Appendix 1 to Annex W CMP

Other Annexes

(In Draft)... CJCSM 4300.01A "Planning Joint Logistics Support"

JP 4-10 Planning Checklists: Appendic

Annex W: What we are focused on first!

Proposed Annex W —What's different

Current	Recommended
Limited general instructions	Extensive general instructions
2 Pages	12 Pages (incl CMP too)
Requires plan to discuss contracting and contracted capabilities	Prescribes 'quantifying' capabilities in exhibits (or tabs)
'Friendly': ID sources of supply	TBD: Move sources of supply to Annex D?
Not addressed	Adds: Pre-Deployment Training, Theater Entrance Requirements & LNOs
Not addressed	Adds under 'Logistics' considerations: reachback, facilities, & communications

Proposed CMP—What's different

Current	Recommended
Was Appendix 8 to Annex E	Appendix 1 to Annex W
Terms and Conditions and Contract Clauses listed in CMP	Terms and Conditions and Contract Clauses updated on DPAP prescribed CCDR information portal
Terms: (e.g. Contractors Deploying with the Force)	Terms: (Contractors Accompanying the Force & new terms from JP 4-10)

Tab A Summary Contractor Support Estimate

CJCSM 3122.03C
17 August 2007

HEADQUARTERS, US EUROPEAN COMMAND
APO AE 09128
25 May 200X

Tab A to Annex W to USEUCOM OPLAN 4999-05
Summary Contractor Support Estimate[1] [2]

Service Component/CSA: (Provide a separate report section for each Service Component/CSA assigned by geographic location (if locations for forces are planned)											
Joint Capability Areas (Tier 3 required, Tier 4 desired)	Phase 0		Phase 1		Phase 2		Phase 3		Phase 4		Phase 5	
	CAAF*	Non-CAAF*	CAAF	Non-CAAF	CAAF	Non-CAAF	CAAF	Non-CAAF	CAAF	Non-CAAF	CAAF	Non-CAAF

_____
[1] System Support and External Support contractors only….Theater Support contractors not required
[2] Details of Summary Contractor Support Estimates will be reflected in applicable Annexes
* CAAF: Contractors Authorized to Accompany the Force
* Non-CAAF: Contractors Not Authorized to Accompany the Force

CJCSM 3122.03C
17 August 2007

HEADQUARTERS, US EUROPEAN COMMAND
APO AE 09128
25 May 200X

Tab B to Annex W to USEUCOM OPLAN 4999-05

Summary Contracting Capabilities and Capacities Support Estimate

Service Component/CSA: (Provide a separate report section for each Service Component/CSA assigned by geographic location (if locations for supported forces are planned)						
			Phases			
Contracting Capability (units/pax)[1]	0	1	2	3	4	5
JCASO						
JTSCC						
ECC						
Contracting Support Brigades						
Contracting Support Battalions						
Contracting Squadrons						
Contingency Contract Administrative Services (CCAS) Support Teams						
Contracting Individuals (e.g. supporting JMDs, Navy, USMC, Civilian Augmentation Corps) (pax only)						

[1] Units/Pax expressed in endstate summary numbers by phase of operation

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Proposed Annex W Implications:
Logistic Supplement to the JSCP (CJCSI 3110.03C)

- **Purpose: Guidance for Logistics Planning**
- **OCS Planning Guidance (Appendix D to Encl C)**
  - **Prescribes OCS planning requirement details**
  - **Annex W template satisfies the planning requirement**

JS J4	CCDRs	Services & CSAs	CCDR Service Components
• Guidance: GEF & JSCP • Review plans/ID deficiencies • Adequacy & feasibility of plans	• Write Log Concept of Support by JCA • Determine planning info reqmts • Assigns priorities • Considers other resources • Engage CSAs • Risk assessment/ID shortfalls, ID contracted capabilities to augment	• Planning factors • Assist Service Components • ID & provide common support reqmts. to EAs	• Inform CCDR capability or programmatic concerns • Coordinate w/Service HQ log spt issues not resolvable at Svs Comp level • Advise Service HQ of excess/shortages • Provide BOS to support their plans • Provide common support items or services as directed by CCDR

- **Potential Impact/Change:**
  - **Conduct language gap analysis w/Annex W template**
    - **Add Annex W (w/tabs) contracting capabilities and contracted support estimates—LSA Templates (Appendix A to Encl D)**
    - **Revise language to include CMP (Appendix D to Encl C)**
  - **Gap analysis with most recent DODI 3020.xx series**

Joint Operation Planning and Execution System (JOPES) Volume III
CJCSM 3122.02C, current as of 16 April 2008

- **Purpose:**
  - **Procedures for development of TPFDD**
  - **Guidance for exercise of authority by CCDRs using JOPES**

Supported CDR	Supporting CDR	TPFDD Procedures	Sample Contractor Deployment Requirements data form & Instructions
• ICW supporting commands, ID force requirements satisfied by contractors—enter into TPFDD • Coordinate w/contractors own transport—JTV, C2	• ID force requirements satisfied by contractors • Analyze each contractors deployment requirement: pax & STs, create TPFDD records • Obtain contractor deployment requirements data • Build TPFDD force records	• JOPES data elements defined	• Data & formats for both USG provided and contractor provided transport

- **Potential Impact/Change:**
  - **Low confidence that the contractor TPFDD procedures are followed or actually feasible (other than Systems Support Contractors)**
  - **Business processes for CCDR & Service Component**

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Proposed Annex W Implications:
Joint Operation Planning and Execution System (JOPES) Volume II

Planning Formats and Guidance
CJCSM 3122.03C, 17 August 2007

- **Purpose:**
  - **Primary planning document…'home' for Annex W**
  - **Administrative instructions for joint operation plan formats**
  - **Formats and procedures: Basic Plans, CONPLANS & OPLANs**
  - **470 pages**

Joint Staff	Supported CDR	Services & CSAs	Service Components
•Chairman Recommends, SECDEF approves	Prepares and submits to JS base plans, CONPLANS, and OPLANS	•Planning factors • CSAs/TRANSCOM: Supporting Plans	• Inputs/participation in CCDR preparation of base plans, CONPLANS & OPLANs

- **Potential Impact/possible changes:**
  - **Revised Annex W with Contractor Management Plan as Appendix**
  - **Plan Summary comment: Add contracted support**
  - **Contracted support is required in almost all annexes (mentioned in some, but not in enough fidelity/detail)**

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Annex W & Tabs:
2nd/3rd order effects

- JOPES VOL II: Contracted capability requirements: addressed in some but not all appropriate appendices, for example:

  - **Annex E, Appendix 7, Linguists**: Summary point for requirements, but contracted linguist capabilities not specifically addressed

  - **Annex C, Appendix 15, Force Protection**: Contracted and contractor considerations, but not quantified

  - **Annex C, Appendix 15, Tab B, Force Protection/Contractor Security Plan**: Required, but no sample. Do we need a template?

  - **Annex B, Appendix 6, Intelligence Support to Information Operations**: No requirement to plan/quantify contracted support

- Bottom line: More work required: JOPES VOL II

Annex W & Tabs:
2nd/3rd order effects

- Annex W, Tabs:
  - Tab A: "Summary Contractor Support Estimate" and,
  - Tab B: "Summary Contracting Capabilities and Capacities Support Estimate"
- Contractor summaries possible, but only if all other Annexes (J codes) provide completed supporting tab A's, thus...
- J codes dependent on supporting Service components and CSA plans to provide supporting tab A's, and...
- Contracting capabilities and capacities (Tab B) determined, in part, by fidelity of Tab A's

- Bottom Line: Change to Service component inputs & supporting plans essential (perhaps planning process)

JP 4-10[1] Impact on Current Doctrine & Policy

Quantity	Category	Issues
41	Joint Pub Series 1-5	Multiple effects—terms, explanations, C2 options
15	Joint Pub Series 1-5	Limited or no effect
20	DODI/DODD/ CJCSM	Adjust Policy[2] & Guidance

[1]Analysis dated: FY07

[2]Does not include gap analysis based upon updated DODI 3020 series

Questions?

Score Card

CCDR's	Plans	Reviewed	OCS Equities Covered or Completed
OPLANS & CONPLANS w/TPFDD (Tier 3 & 4)	30	11	3
CONPLANS (Tier 1 & 2)	58	24	4

Where we are today…How much work is left to go

As of 11/1/08